IN THE UNITED STATES COURT OF APPEALS FOR THE SECOND CIRCUIT COMMUNITY HOUSING) February 16, 2022 IMPROVEMENT PROGRAM) Appellant,) Consolidated Case V.) and CITY OF NEW YORK) Appellee) Appellant,) Appellee) B SEVENTY-FOUR PINEHURST,, O Appellant, V.) Appellee) STATE OF NEW YORK) Appellee) Appellee) ORAL ARGUMENT (ZOOM)) FEBRUARY 16, 2022) GRAL ARGUMENT (ZOOM)) FEBRUARY 16, 2022) BEFORE APPELLATE PANEL:) BEFORE APPELLATE PANEL:) APPEARANCES) Veritext National Court Reporting Company 1801 Market Street Suite 1800 Philadelphia PA 19103 (888)777-6690		Page 1
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Page 2 **APPEARANCES:** For the Appellant Community Housing (20-3366): Mr. Pincus For the Appellee Seventy-Four Pinehurst: Mr. King For the State Appellees: For the City Appellees: For the Intervenor Appellees: 2.2

Page 3 1 PROCEEDINGS 2 THE COURT: All right. The next set 3 of cases on our calendar this morning are two cases, to be heard in consolidated fashion; Nos. 20-3366, 4 5 Community Housing Improvement versus City of New York; 6 and No. 21-476, Seventy-First -- Seventy-Four 7 Pinehurst versus State of New York. I gather that counsel have worked out a 8 9 plan, which we appreciate, for an orderly presentation and that Mr. Pincus will go first for Community 10 Housing in No. 20-3366. 11 12 And then we'll hear from Mr. King in 13 Seventy-Four Pinehurst. 14 We'll then hear from the State 15 Appellees and then the City Appellees, the Intervenor 16 Appellees and then rebuttal from Mr. Pincus and Mr. 17 King. 18 Does that sound right everyone? 19 UNIDENTIFIED SPEAKER: Yes. 20 THE COURT: All right. Very good. 21 Then, Mr. Pincus. Thank you, Your Honor. 22 MR. PINCUS: 23 And may it please the Court. 24 The complaint here plausibly alleges 25 that the rent stabilization law violates the Federal

1 Constitution in multiple ways and I'd like to begin 2 with the physical taking claim. 3 When the tenants lease expires and the property owner wants to stop renting the property to 4 5 residential tenants, but the tenant wishes to renew, 6 the RSL virtually always forces the owner to grant a 7 renewal. That compelled occupation over the 8 9 owner's objection deprives the owner of her right to 10 exclude and, therefore, constitutes a physical taking. 11 That the RSL has some limited 12 exceptions to its renewal obligation doesn't matter. 13 There is a physical taking if, at the end of the 14 lease, an owner, who wishes to stop renting her 15 property to residential tenants, is prevented by the 16 RSL from exercising her right to exclude them. 17 And that follows directly from Cedar 18 Point in which the Supreme Court held that government 19 interference with the right to exclude constitutes a 20 physical taking. 21 And the Court in Cedar Point said there 22 was a physical taking because, and I quote, "the 23 regulation appropriates for the enjoyment of third 24 parties the owner's right to exclude. 25 And that's exactly what the RSL does

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1 here, it appropriates for tenants. 2 THE COURT: What happens -- what happens when the rental ends with the renewal? 3 What is it that you say that they must do now that they 4 5 couldn't -- that they -- that is different in 2019 6 from what was before that amounts to an incapacity on 7 the part of the -- the landlord to do anything else with the property? 8 9 MR. PINCUS: Your Honor, we're not challenging -- our challenge doesn't focus exclusively 10 11 on the changes brought by the 2019 law. 12 We think the 2019 law, combined with 13 prior -- with the -- the law that existed beforehand, 14 the current law today, which includes both of those 15 things, it's a physical taking. 16 THE COURT: Yeah. (Indiscernible) my 17 first question about whether you are complaining about 18 the changes or whether you are complaining about the 19 whole thing. But again (indiscernible) saying why was 20 what was before constitutional and what is done now 21 not constitutional? 22 MR. PINCUS: Yes. And our position is 23 what was before, certainly with respect to the 24 physical taking part of our claims, was not 25 constitutional and that Cedar Point demonstrates that

Page 6 1 because the Court, in Cedar Point --2 THE COURT: But -- but the previous 3 rental control things were always affirmed by courts. They were never, never struck down. 4 5 MR. PINCUS: Well, they were --THE COURT: (Indiscernible) --6 7 MR. PINCUS: They were referring --I'm not saying that rent 8 THE COURT: 9 control is a good thing. I'm not saying that the 10 Supreme Court might not, having changed its views, 11 decide that all sorts of things that were 12 constitutional seeming before are not. 13 I'm saying I'm a Court of Appeals and 14 I'm bound by what I read the Supreme Court to have 15 done in the past and the fact that they may be going 16 someplace else and that I may agree with that, doesn't 17 allow me to go there. 18 Justice Scalia has made that very clear 19 that I got to wait for them. 20 MR. PINCUS: I guess two responses to 21 that. 22 First of all, of course, this Court is 23 bound by Cedar Point and those prior decisions of this 24 Court that you refer to, Harmon, for example, were 25 pre-Cedar Point and applied a view of physical takings 1 that a permanent occupation was required that the 2 Supreme Court squarely rejected in Cedar Point. 3 So I think this Court has to look at 4 the law based on Cedar Point and, also, I would point 5 the Court to the Supreme Court's decision in Yee (ph) 6 which we think confirms that a physical taking occurs

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here in --

THE COURT: Mr. Pincus. Mr. Pincus, I 8 9 mean, Cedar Point was an interesting development but, you know, it occurred in a very different situation 10 11 where we have farmers had agricultural workers with 12 whom they had an employment relationship and that 13 regulation required the owners to allow third parties, 14 labor organizers, to come on the property for an 15 extended period of time, during the course of the 16 year.

17 Here, in a rental control situation, we 18 have a -- owners of property who are in the business 19 of having tenants. Those third parties on their 20 properties; that's -- that's their business model. 21 And they have an established 22 relationship with those people. 23 This is not -- this doesn't require 24 them to have third parties with whom they have no 25 relationship at all, government regulators, or, you

Page 8 1 know, labor organizers what have you, strangers, come -- to come on their property. 2 3 And they -- they're -- I see the taking as quite different in this circumstance and actually 4 5 as Cedar Point not really controlling at all. This is a sui generous kind of 6 7 relationship that has long been subject to challenge and has long been upheld, both in the physical takings 8 9 challenges and regulatory challenges. Why does Cedar Point erase all of that? 10 11 MR. PINCUS: Well, I think Cedar Point 12 actually -- the intrusion on the right to exclude there was much more limited. Three hours a day for a 13 14 hundred and twenty days a year. 15 THE COURT: But it was --16 MR. PINCUS: But I think the 17 critical --THE COURT: -- (indiscernible) third 18 19 parties --20 THE COURT: Cedar Point -- Cedar Point 21 says something very important about timing. 22 It says with timing is maybe different 23 from what people thought. There's no doubt that Cedar 24 Point does that. 25 But how does Cedar Point, in any way,

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1 change the notion that somebody who was your tenant, 2 whom you had a relation with and would -- could be able to stay beyond a certain amount of time as 3 against outsiders? 4 5 There are any number of cases, not 6 going as far because of the timing issue as Cedar 7 Point, which say you cannot force somebody to have a third party outsider come in. 8 9 But why do rules change, what may be 10 quite wrong, but the traditional notion of what all 11 these cases said about rental cases? 12 MR. PINCUS: Because I think the 13 critical different here is -- is our physical taking 14 claim relates to property owners who want to stop 15 being in the residential rental business at the end of 16 the lease. 17 And that's why Cedar Point is relevant 18 but it's also relevant why the Supreme Court's 19 decision in Yee is relevant. 20 And, if I may, that was a case 21 involving --22 THE COURT: Well, do these 23 (indiscernible) --24 MR PINCUS: -- rent regulation. 25 THE COURT: Do these people have to

Page 10 1 rent; that is, they can leave it vacant; can't they? 2 MR. PINCUS: No. That is the critical 3 point here. 4 THE COURT: No, no. 5 MR. PINCUS: If --THE COURT: I mean, they -- they -- I 6 7 know they may not be able to change the nature of the rental but do they have to rent? 8 9 MR. PINCUS: Well, first of all, they do have to renew the lease except in very, very narrow 10 11 circumstances. 12 THE COURT: Well --13 MR. PINCUS: They (indiscernible) --14 THE COURT: -- do they have to continue 15 to --16 I'm sorry, Your Honor. MR. PINCUS: 17 THE COURT: And previously to No. 18 this, there were other circumstances. I mean, what 19 has happened in rental is really quite remarkable 20 because at sometimes the restrictions were very, very 21 great in the 1970s and then, in between, they became 22 much looser and now they've gone back to being very, 23 very grave. 24 But how does that change the fact that 25 there were always restrictions and there are always

Page 11 1 some things that attempt -- that the landlord can do. 2 Not much. But something. Well, if I can just 3 MR. PINCUS: discuss the Supreme Court's decision in Yee because I 4 5 think it really supplies a critical additional point 6 here. 7 That was a case involving rental of mobile home pads. It was a -- there was a physical 8 9 takings challenge to that. 10 The Court, in rejecting the claim, 11 said, and I quote, "at least on the face of the 12 regulatory scheme, neither the city nor the state 13 compels the property owner once they have rented their 14 property to tenants to continue to do so." 15 And the Court said, on its fact, the 16 law allowed the property owner, who wanted to stop 17 being in the -- in the rental business, to get the 18 property back in six or twelve months and therefore 19 the Court said, no government has required a physical 20 invasion. 21 But the Court specifically said a 22 different case would be presented where the statute, 23 on its face, where it's applied, to compel a land 24 owner, over his objection, to rent his property or to 25 refrain in perpetuity from terminating hencely.

Page 12 1 That's exactly what --2 THE COURT: Let me ask you this. Let 3 me --MR. PINCUS: -- the RSL does. 4 5 THE COURT: What relief are you seeking 6 here? What are -- what do you want us to -- to -- if 7 you win, what -- what do you want us to say? MR. PINCUS: On the --8 9 THE COURT: That this --MR. PINCUS: 10 On the physical taking 11 claim, which we're talking about now, we're seeking a 12 declaration that the obligation that -- that when a 13 property owner wishes to remove the property from the 14 residential rental market, for demolishing, for 15 renovation, for use for other purposes, that the 16 obligation that he offer a renewal is unconstitutional 17 and --18 THE COURT: Mr. Pincus. 19 MR. PINCUS: -- (indiscernible) --20 THE COURT: Mr. Pincus. 21 THE COURT: Yeah. So --22 THE COURT: (Indiscernible) --23 THE COURT: -- is what you're asking us 24 to do to declare this regime on a takings basis 25 unconstitutional?

1 MR. PINCUS: Yes. We're asking --2 again, we're talking about the physical taking claim. We're asking for a declaration, the precise relief 3 that the Plaintiff in Cedar Point asked for and that 4 5 the Court said was proper and that even Justice 6 Bryers' dissent said was proper. 7 THE COURT: And I -- and I take it --THE COURT: I'm going to keep you all 8 9 on (indiscernible) for time. THE COURT: -- this (indiscernible) 10 11 required applied to the million or so, whatever the 12 number is, rent stabilized apartments across the city? MR. PINCUS: 13 This would apply to the 14 rent stabilized apartments that are regulated; not the 15 ones that took on rent stabilization obligations as a 16 result of getting tax abatements or whatever. 17 It applies to those that are regulated 18 without the owner agreeing to the regulation. 19 And can you -- can you give THE COURT: 20 us an indication about how many such apartments there 21 are in the city? 22 That's about 85 percent of MR. PINCUS: 23 the approximately 966,000 apartments.

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24 But every landlord is not going to want 25 to remove the property for rental.

Page 14 1 What we're saying it -- from rental. 2 What we're saying is, to the extent a property owner wishes to do so, the RSL is unconstitutional to the 3 extent it prevents --4 THE COURT: Mr. -- Mr. Pincus. 5 Mr. Pincus. 6 7 MR. PINCUS: -- (indiscernible) --THE COURT: Mr. Pincus so -- and we're 8 9 going to keep you past your time and be a little relaxed about the time. 10 11 You've made a facial challenge to the 12 whole --13 MR. PINCUS: Yes. 14 THE COURT: -- regime. You've asked 15 for declarative injunctive relief against enforcing 16 the whole rent stabilization law, as I understand it. 17 And, yet, you're saying that virtually 18 always there's no off ramp and you're focusing your 19 argument right now on someone who wants to no longer 20 be in the business. 21 But that is a very narrow subset of the 22 other applications to people who do want to stay in 23 the business, who complain about other aspects of how 24 the rent stabilization law works. 25 I don't understand how this is

1 consistent. I mean, are you saying that Cedar Point 2 compels the conclusion that this rent stabilization law works a physical taking and therefore the whole 3 rent stabilization law, you plausibly alleged that --4 5 that it's facially unconstitutional. How are those positions consistent? 6 7 MR. PINCUS: Because the relief we're seeking is different on different claim. 8 9 We have a physical taking claim and we 10 have a regulatory taking claim. 11 We're talking now about the physical 12 taking claim. 13 THE COURT: Well, let's say you win on 14 everything. 15 MR. PINCUS: (Indiscernible) --16 THE COURT: Let's assume you win on 17 everything. 18 MR. PINCUS: If we win on everything --19 THE COURT: Well, what do you want the 20 decretal paragraph of our opinion to say? 21 MR. PINCUS: If we win on everything, 22 then --23 THE COURT: Yeah. 24 MR. PINCUS: -- our -- the relief we 25 are seeking is a declaration that the RSL is

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1 unconstitutional and --2 THE COURT: (Indiscernible) --MR. PINCUS: -- to the extent 3 limitations apply and presumably then the legislature, 4 5 as we say in our complaint, the legislature will go 6 back and enact provisions that comply with the 7 constitution. THE COURT: Is there any difference 8 9 with respect to what you're saying depending on what 10 is required for a facial taking in this or does it --11 or essentially your argument is the same whether it's 12 a First Amendment facial claim or this that, you know, 13 there are various languages with a renewal with 14 respect to what constitutes a facial claim. 15 But you're saying it doesn't really 16 It meets any one of them? matter. 17 MR. PINCUS: Yeah. Yes. And just to 18 elaborate on that because Judge Carney asked about the 19 facial nature of our claim. 20 The Supreme Court in the Patell (ph) said, the question on a facial claim is whether it is 21 22 the challenge lays unconstitutional with respect to 23 the group for whom the law is a restriction. 24 It's irrelevant -- the group for whom 25 the law is irrelevant doesn't matter.

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1 So that was a facial challenge to a 2 Fourth Amendment -- to a fourth facial -- Fourth Amendment challenge to a statute authorizing 3 warrantless searches. 4 5 And the City of Los Angeles said, no 6 facial challenge permissible because in some 7 circumstances a search wouldn't be unconstitutional because the property owner would consent or there 8 9 might be exigent circumstances. 10 And Justice Sotomayor, writing for the 11 Court, said, no. You focus on the situations where 12 the law actually authorizes or prohibits conduct, 13 which is why our claim here, again, focusing on the 14 physical taking claim, is that if the relevant 15 category who the -- the property owner who is 16 restricted are the property owners who wish to not 17 renew a lease because they wish to devote the property 18 to other usage --19 THE COURT: Now, let's -- let's --20 THE COURT: (Indiscernible). 21 MR. PINCUS: -- (indiscernible) --22 THE COURT Go back. What can an owner 23 do who does not wish to renew a lease? 24 Must the lease be renewed in every 25 circumstance?

Page 18 1 MR. PINCUS: The lease must be renewed 2 unless the incumbent tenant has engaged in lease violations or illegal conduct. 3 4 There is an exception where if the 5 property owner does not have any occupied for his own 6 use any property within the building, he may, 7 possibly, regain one unit, only by throwing --THE COURT: 8 Yeah. 9 MR. PINCUS: -- (indiscernible) --10 THE COURT: Are we --11 MR. PINCUS: -- necessity. 12 THE COURT: So you're talking about 13 this with respect to individual units or the whole 14 building? 15 MR. PINCUS: Well, we're -- the 16 physical taking claim, both claims, we're talking 17 about with respect to individual units because that it 18 what the government is regulating. 19 That is what the government is 20 requiring the owner to give up her rent with 21 (indiscernible) --THE COURT: Oh. 22 (Indiscernible) from rules which existed before but loosening up between 23 24 1970 and today? 25 MR. PINCUS: Well, before, I mean, the

Page 19 1 background rule, property law rule, is when an owner 2 -- when the lease is up, the owner --THE COURT: (Indiscernible) --3 MR. PINCUS: -- may recapture the 4 5 property. THE COURT: -- (indiscernible) --6 7 MR. PINCUS: That was the background rule. 8 If there rent stabilization 9 THE COURT: 10 rules that controlled what you did on renewal and what 11 you couldn't do after renewal, law -- I mean, they go 12 back forever. It's one of the absurdities of rental 13 control; that they're put in in time of crisis and then they continue and continue and continue. 14 15 But what was there that then was 16 released or made easier and now has gone back that is 17 so different from what is now? 18 MR. PINCUS: Well, Your Honor, we --19 again, our claim is not distinguishing. We're not 20 saying that the 2019 amendments made a difference with 21 respect to the physical taking claim. 22 THE COURT: But, essentially, what you are saying is that this is not that different from 23 24 what used to be and was upheld. But we should view it 25 differently because of what the Supreme Court did in a

Page 20 1 very narrow context dealing with farm workers last 2 May? MR. PINCUS: Well --3 4 THE COURT: That's essentially what 5 you're doing --I guess I would say two 6 MR. PINCUS: 7 things in response to that if I may. First of all, I don't believe it was a 8 narrow context. I think it was a fundamental change. 9 10 THE COURT: Okay. 11 MR. PINCUS: Most of the --12 THE COURT: (Indiscernible) -- maybe --MR. PINCUS: Most of this Court --13 14 most --15 It may be that the Supreme THE COURT: 16 Court is going elsewhere. But we were told 17 specifically by Justice Scalia, and this has been re-18 emphasized, that just because the Supreme Court is 19 moving in a different direction, we don't go there. 20 It's up to them to do it. 21 MR. PINCUS: I think --22 THE COURT: We stay with things as they 23 were. 24 MR. PINCUS: I --25 THE COURT: I may well agree with what

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Page 21 1 the Supreme Court was doing last year. I may well 2 think they're going there. But that doesn't give me the right to ignore what was the law before --3 MR. PINCUS: I think --4 THE COURT: -- unless it's directly on 5 6 point. 7 I think Your Honor would MR. PINCUS: be correct if there were Supreme Court precedent that 8 9 compelled the conclusion that the law is valid. 10 But this is the opposite. 11 As I said, the Yee case, which predated 12 Cedar Point, which is not really discussed in this 13 Court's prior physical takings decisions, specifically 14 distinguished in rejecting a physical taking claim, 15 the very situation we're relying on here and said, 16 we're not saying that our holding of no physical 17 taking applies in that context. 18 And the Court pretty clearly indicated 19 that there would be a physical taking in that context. 20 So, unlike the situation --21 THE COURT: Well --22 MR. PINCUS: -- that Justice Scalia --23 THE COURT: -- (indiscernible) my 24 problem -- I quess my problem is this. Is do I try to 25 find a way, as you, as a good lawyer are trying to

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1 find a way, to say that maybe there is something 2 before that we can squeeze in so that we can see where the Supreme Court is going and going there or is my 3 job, as a Judge, in all honesty, to look at what the 4 5 law really looked like before and say is there 6 anything that has been changed in that, in the Supreme 7 Court, or do I follow what was before and let the Supreme Court make additional changes? 8 9 It really has to do with whether my job is to find a way around to do something that I may 10 11 want to do or whether my job is to say, look, in all 12 honesty. We all know what that law was. We all know what that law was. 13 14 And that, if we want to change it, and 15 properly change it for a better, it's up to them to do 16 it. 17 That's really my -- you know, I'm being

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18 very blunt about that.

MR. PINCUS: I understand, Your Honor.
But I think the critical -- I think the Court is
certain obligated to take account of what the Supreme
Court held in Cedar Point and look at its prior
decisions with reference to that.

And, if the Court does that, I think it will see that its prior decisions rested on the notion

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that to have a physical taking, you required a
 permanent occupation.

That's what the dissenters said in Cedar Point. That is what the Supreme Court squarely rejected.

6 And, so, I think the basis for the 7 Court's prior decisions, which were basically that and the notion that because an owner bought after the 8 9 regulation, there was some prohibition on raising or limitation on raising if it's a takings claim, which 10 11 the Court squarely rejected in another recent 12 decision, Horne, with respect to property and physical 13 takings.

14 I think the Court is obligated to look 15 at its prior decisions and, if those decisions rest on 16 a principle that the Supreme Court has squarely 17 rejected, which I think the Court will see that it 18 does, that they do, then I think the Court has an 19 obligation to go back and look at the law as to your 20 point _ _ (Indiscernible) --21 THE COURT: 22 MR. PINCUS: -- changed it. 23 THE COURT: All right. Thank you very much, Mr. Pincus. 24

MR. PINCUS: Thank you.

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Page 24 THE COURT: We will hear now from Mr. 1 2 King. MR. KING: Good morning, Your Honors. 3 THE COURT: Mr. King, I will be 4 5 flexible with you as well about timing. 6 MR. KING: I appreciate that, Your 7 Honor. Your Honors, Kevin King for the 8 9 Seventy-Four Pinehurst Appellants. The physical takins claims are the 10 11 heart of our case as well. So that's where I'd like 12 to begin. 13 We certainly agree with Mr. Pincus that 14 Cedar Point and Yee govern those claims and Judge 15 Calabresi, you don't need to go anywhere new or 16 different outside of those two cases to rule in our 17 favor. 18 All you've got to do is just apply what 19 the Supreme Court said in those two cases. 20 What we have alleged here, Your Honors, 21 is that the RSL, as amended in 2019, vitiates owners' 22 right to exclude and transfers that right to tenants. 23 Our case is, however, a little 24 different than the one you just heard in the sense 25 that our challenge is to the entire RSL, but only as

Page 25 it was amended in 2019 and not as it existed prior to 1 2 that date. In addition --3 THE COURT: And you're making both --You're making both a facial challenge as 4 excuse me. 5 well as, in certain circumstances, an as applied 6 challenge, right? 7 Yes, that's correct, Your MR. KING: Honor, and that is another difference between our case 8 9 and the one you just heard. 10 THE COURT: To what standard do you 11 believe needs to be met in order for you to establish 12 a -- a facially unconstitutional statute? 13 MR. KING: Your Honor, we agree with 14 everything Mr. Pincus said about that. You know, the 15 Supreme Court said it in Citizens United that a facial 16 challenge is not really a pleading standard. It just 17 goes to the relief that would be provided. 18 But, in any event, we've argued that 19 the plainly legitimate sweep case, the plainly 20 legitimate sweep test is the one that would apply 21 here. 22 THE COURT: Isn't it a little hard to 23 say that a regime that's been in place for over 50 24 years has a plainly legitimate sweep? MR. KING: No, Your Honor, because this 25

1 regime has not been in place for over 50 years. It's 2 been in place for not even two years. Again, we challenge --3 THE COURT: Okay. But the basic -- the 4 5 basic elements of it, you know, whether they are 6 offering up for property owners to get out of the 7 business of renting or to occupy their own, you know, premises, or who successors are, well, all of those, 8 9 the -- the basic elements of that have been in place 10 for a very long time. 11 There have been some additions and 12 tweaks since 2019. But, still, you know, you have to 13 show that it's unconstitutional in all of its 14 applications. It doesn't have a plainly legitimate 15 sweep and, yes, there have been some modifications in 16 how exactly that is expressed. 17 But that's a tall order and we've 18 expressed a strong lack of enthusiasm for facial 19 invalidity claims; haven't we, as in Copeland, for 20 example. MR. KING: Well, Your Honor, I --21 22 really our foundation here is what the Supreme Court 23 said last summer in Bonto (ph) which, of course, is 24 controlling precedent here. 25 And what they said in that case is that

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Page 27 1 the normal test is either Solerno (ph), which is no 2 set of circumstances or, as here, no plainly 3 legitimate sweep. And, I quess, the more important point, 4 5 from our perspective, Your Honor, is that what 6 happened in the 2019 amendments is not just a 7 continuation or a minor tweak to what was (indiscernible). 8 9 THE COURT: Well, what --10 MR. KING: It was --11 THE COURT: -- is it that happened in 12 2019 -- see; you're answering my question to Mr. 13 Pincus, which was are you claiming that what happened 14 in 2019 was a taking? 15 So what happened in 2019, what changes 16 were made that constitute, on their face, either a 17 physical or a regulatory taking? 18 What is it that happened then, that 19 change, from what the law was before, and I don't mean 20 immediately before, but sometime before, and what 21 happened then that constituted a taking? 22 Certainly, Your Honor. MR. KING: 23 The thing that changed is that owners 24 no longer have the right to exercise -- no longer have 25 the ability to exercise their right to exclude.

Page 28 1 At all times before the 2019 --2 THE COURT: But why do -- why do you 3 say that? They don't need -- I mean, you know, 4 5 they can tear the building down. They can fail the (indiscernible) --6 7 MR. KING: So --THE COURT: I mean, these are 8 9 expensive. They're not nice but how is it that they 10 can -- why is that a lack of exclusion in a different 11 way when you're dealing with third parties, of course, 12 as in last year's case? 13 MR. KING: It -- Your Honor, all the 14 way up until 2019, owners always had the ability to 15 reclaim units for their own or their family's use as a 16 residence. 17 They had de-control provisions. 18 They --19 THE COURT: Now -- now they can do it 20 with respect to one apartment but not with respect to 21 all and how does that constitute -- I mean, you know, 22 the fact that you're only limited to getting in for 23 your own use is a great limitation. 24 But the difference between losing one 25 apartment or more is not that great a difference; is

1 it? 2 MR. KING: Well, as to all of the 3 apartments, other than the one, those are categorically ineligible for owner recovery. So there 4 5 is no way to get them back. There is no way, with 6 respect to those apartments, to exercise the right to 7 exclude. And, as Mr. Pincus said, the RSL 8 9 compels these lease renewals. 10 And so it doesn't regulate. After 11 2019, it doesn't regulate the landlord/tenant 12 relationship. What it does is it mandates the 13 existence of such a relationship where it otherwise would not exist. 14 15 And -- and I quess I want to emphasize 16 that our Plaintiffs, here, have alleged, on an as 17 applied basis, that these off ramps, Judge Calabresi, 18 that you're referring to, do not apply in their 19 circumstances. 20 And, as a result, we fall --21 THE COURT: But they -- they have not 22 sought hardship exemptions or tried to get -- find an off ramp; have they? 23 24 MR. KING: Your Honor, the --25 THE COURT: In the hope --

Page 30 1 MR. KING: -- hardship --2 THE COURT: -- to right this problem? MR. KING: Your Honor, there are no 3 hardships -- exemptions for a physical taking. 4 There 5 are -- there is no mechanism in the statute, 6 whatsoever, that could restore, for example, the owners' ability to reclaim a second, a third or a 7 fifth apartment for owner use. 8 There is likewise no other mechanism in 9 the statute to deal with the other elements of 10 11 physical occupations that we're talking about. 12 Those hardship exemptions instead apply 13 only to the amount of money that can be charged each 14 month for rent and, therefore, are, in our view, 15 irrelevant to the physical takings analysis. 16 THE COURT: Or if -- if you prevail on 17 a facial claim, what then becomes the legal status of 18 these million leases in place throughout the city? 19 MR. KING: Your Honor, those million 20 leases would remain and it would be up to the owners 21 and the tenants to negotiate a renewal if that's what 22 they wanted to do. The owners simply wouldn't be compelled 23 24 to renew the leases the way they are right now. 25 I also want to get, Judge Carney, to

something you were asking about and the notion that
 these owners have voluntarily opened their buildings
 up, their apartments up, to occupation by third
 parties.

5 That certainly means that the initial 6 occupation might be characterized as voluntary. But, 7 because of this compelled renewal provision that we're 8 talking about, those renewal terms are not voluntary, 9 at least where, as here, the owners do not wish to 10 renew --

11 THE COURT: But they're --12 MR. KING: -- the leases. 13 THE COURT: (Indiscernible) that there always were limits on non-renewals. They've changed. 14 15 These are much stricter than there were before but 16 there always were those and when a landlord went into 17 this in New York, knowing that there were these limits 18 on non-renewal, wasn't that exactly opening themselves 19 up to a change in these, which might be worse or might 20 not? 21 MR. KING: I -- two responses to that, 22 Your Honor. 23 First, no. It -- it's not true, just 24 as a factual matter that it was impossible in the past 25 to exercise the right to exclude.

Page 32 1 On the contrary, there always, always 2 was a way for owners to regain control and use of the 3 -- of their property and that no longer is the case. That's a --4 5 THE COURT: But --6 MR. KING: -- fundamental shift and you 7 don't have to take it from me --THE COURT: -- what -- what was that 8 9 other than the limited number of apartments that you 10 could use for your personal use as against now? 11 Because, you know, realistically, how 12 many apartments could one use for one's personal use? 13 MR. KING: Well, it -- it really 14 matters. 15 I mean, take, for example, the 16 Pantagulious (ph) Plaintiffs here, they own a small 17 building in Long Island City that has six rent 18 stabilized apartments --19 THE COURT: But that would --20 MR. KING: -- that --21 THE COURT: Let me just point out that 22 now we're in talking an as applied --23 MR. KING: Yeah. 24 THE COURT: -- right? And I think 25 Judge Calabresi is trying to address, or I'm

Page 33 1 interested in, this question insofar as it implies 2 still facial invalidity which was your first position. MR. KING: Certainly, Your Honor. 3 So as to the facial claim, you know, 4 5 owners had various mechanisms. For example, prior to 2019, they had 6 7 the de-control provisions that allowed them by investing in their own apartments to go out and 8 9 exercise their right to exclude. They had that 10 ability. And -- and, moreover, I think, you 11 12 know, what the Supreme Court said in the Horn case is 13 that this acquiescence theory, Judge Calabresi, that 14 seems to be embedded in your question, is no longer 15 valid. 16 The reason growers in that case --17 THE COURT: In Horne -- in Horne they 18 took -- they required the transfer of possession of 19 actual raisins. 20 Here, we're talking about limits on how 21 -- what happens to property that is designated as 22 residential property that -- that is available to the 23 public for -- for leasing. 24 MR. KING: Well, Your Honor, two -- two 25 points there.

Page 34 1 First off, again, I really want to 2 focus on the terms of the invitation. The owners here invite these tenants in 3 for, under the RSL, at most a two-year lease term. 4 5 The Defendants overlooked that 6 limitation entirely and they seem to say that if you invite someone over to watch the Super Bowl, the law 7 gives that person --8 9 THE COURT: But that --10 MR. KING: -- the right to go live in 11 the quest bedroom. 12 THE COURT: -- but that has been -- but 13 that has been true from the very beginning. 14 The charge is, what you've been pointed 15 to, is that previously this was subject to my being 16 able to take it over in any number of different 17 apartments for my personal use and now that it is 18 limited to one. 19 But that doesn't go to when there were 20 limits to what I could do before. And you're saying 21 it's a 2019 change that is unconstitutional on its 22 face; aren't you? 23 MR. KING: Yes. We're saying that the 24 law, as amended in 2019, is unconstitutional on its 25 face.

Page 35 1 We agree with Mr. Pincus on that score. 2 We're not reaching --3 THE COURT: Were the previous --MR. KING: -- (indiscernible) time --4 5 THE COURT: Were the previous ones constitutional? 6 7 You know, we -- we have not MR. KING: made any claim about prior iterations of the statute 8 9 and we haven't briefed that and, you know, I honestly 10 don't have a view on that today. 11 Mr. Pincus's case is different than our 12 in that regard. 13 But, just to come back to the point 14 about the --15 THE COURT: But, I mean, you -- and it 16 seems to me that what you're essentially complaining 17 about is not a -- a -- so much a sea change in regime. 18 It's just a -- a change in some of the regulatory 19 features. 20 MR. KING: No, Your Honor. And you 21 don't have to take it from me. 22 The sponsors of the 2019 amendments 23 described their changes as sweeping; as the most 24 protective in history and --25 THE COURT: Oh, but --

Page 36 1 MR. KING: -- and designed to --2 THE COURT: Yeah. Look, if we go to 3 what people say in legislature when we are passing things in order to get votes, we can go, you know -- I 4 5 think we've been taught not to do that. 6 The question in what does it actually 7 do and it does a lot. I'm not denying that. On the other hand, the difference 8 9 between my being able to take over one apartment for 10 my personal use and my being able to take how many? 11 Can I take 50 apartments for my personal use? I mean, 12 come on, now. That's absurd. 13 MR. KING: Your Honor, it's not just 14 about personal use. It's about the full range of 15 things that owners could do to regain control of their 16 property and to exercise their right to exclude. 17 So I don't want to get too focused on 18 That's just one example. owner use. 19 But -- but as to what the 2019 20 amendments achieved, if you don't want to look at the 21 legislative history, I certainly will understand. Ι 22 clerked for Justice Scalia. He didn't want to look at it either. 23 24 But take the New York Court of Appeals 25 which is the State's highest court and its word is

1 authoritative.

And what they said, in the Regina 2 3 Metropolitan case, is that this law adopted sweeping changes and represented a clear rejection of prior 4 5 enforcement policy. Prior to 2019, the statute said it was 6 7 designed to foster a transition from regulation to That policy has been rejected. There is 8 free market. no more free market here. These (indiscernible) --9 10 THE COURT: Yeah. But --11 MR. KING: -- apartments. 12 THE COURT: -- the most interesting 13 thing in this case is the state of the other side is can you actually say landlords, you must pay for 14 15 something we want to do for the benefit of the poor, 16 rather than having the whole society pay for it? 17 But that which was Justice Scalia's 18 dramatic statement in dissent. 19 MR. KING: Your Honor, that --20 THE COURT: In dissent and I may agree 21 with it but it was in dissent. 22 MR. KING: Your Honor, that was in 23 dissent on a regulatory takings claim. 24 And -- and, again, the heart of our 25 case is the physical takings claim. And, on that

1 point, the RSL, as amended in 2019, compels property 2 owners to -- to endure continued tenancies --3 THE COURT: But, Mr. --MR. KING: -- renewed tenancies --4 5 THE COURT: But let me ask you a 6 question about your as applied physical takings 7 challenge. Do you allege that any of the as 8 applied Plaintiffs were forced to enter the rental 9 market or presently have a desire or intention to exit 10 11 the rental market altogether? 12 MR. KING: We do not allege that any of 13 them were forced to enter the rental market. 14 We allege that all of them are forced 15 to renew leases over their objection and that the --16 THE COURT: But that doesn't --17 MR. KING: -- (indiscernible) --18 THE COURT: But that isn't the second 19 part of my question. 20 So they weren't forced to enter it and 21 they -- you're saying they do or do not have presently 22 a desire to exit the rental market altogether? 23 MR. KING: Yes. For example, the 24 Pantagulious Plaintiffs would very much like to --25 THE COURT: They -- they do.

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Page 39 1 MR. KING: -- to --2 THE COURT: They do want to exit the 3 market, rental market, altogether? 4 What they want to do, the MR. KING: 5 Patagulious Plaintiffs, Your Honor, have alleged that 6 they would like, for example, to have Maria 7 Pantagulious move back into the building. But they can't do that because of the 2019 amendments 8 restrictions. 9 10 THE COURT: But -- so they have the 11 intent to keep renting out. They would like to keep 12 renting out --13 (Overlapping audio voice.) 14 THE COURT: -- (indiscernible) of the 15 -- who rents in what apartments in the building; is 16 that right? 17 Your Honor, there -- there's MR. KING: 18 not an allegation one way or the other about what they 19 intend to do in the future. 20 And I would point out that in Yee --THE COURT: But -- but don't they --21 22 don't -- isn't it up to them to say that they want to 23 get out of the rental market altogether and are not 24 able to do so, if you're making a facial claim? 25 That is, you're saying there's no

1 allegation, one way or the another. But if the claim 2 is that they are prevented, that there's a taking 3 because they are prevented from doing something they want to do and have a constitutional right to do, then 4 5 don't they have to tell us that that is so? 6 MR. KING: Well, again, Your Honor, two 7 responses there. In Horne, the Supreme Court did not 8 9 require an allegation that the owner would change the 10 use of the property. That -- that let them sell wine 11 defense was rejected there. So it should be rejected 12 here as well. 13 But, in any event, I -- I just want to 14 make clear. Appellants have alleged, on an as applied 15 basis here, that they do want to do something else 16 with their property. They want to occupy it. Thev 17 want to leave it vacant. They want to renovate it. 18 They want to do --19 THE COURT: As to --20 MR. KING: -- any number of things to

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21 it.

THE COURT: As to Maria, they just said she was considering and they, you know, there was nothing special about one unit over another unit. It was a very vague allegation I thought.

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Page 41 1 MR. KING: Tt. --2 THE COURT: Is that enough? Really? 3 MR. KING: The allegation at pages 51 to 52 of the joint appendix is that she's interested 4 5 in moving back into the building and that she's unable 6 to do so as a --7 (Background audio) MR. KING: -- result of the 2019 8 9 amendment. 10 And, moreover, they have alleged that, 11 you know, where their building is located is not zoned 12 for commercial use. So that's not an option. 13 If you look at 61 to 62, they have said 14 that there are any number of other things that they 15 would like to --16 THE COURT: No. Wait. 17 -- do with these apartments. MR. KING: 18 THE COURT: Wait. When you're saying 19 that, aren't you getting very close to an argument 20 that -- about zoning? 21 I mean, aren't you getting very close 22 to saying that these -- that zoning is being limited? 23 And, by the way, haven't the 24 Pantagulious waived their as applied argument? Isn't 25 that one of the things that originally the District

Page 42 1 Court granted them and then they said, no? So that's 2 not before us. 3 MR. KING: Absolutely not, Your Honor. What they did is they voluntarily 4 5 dismissed their as applied regulatory --THE COURT: Well then --6 MR. KING: -- takings challenge. 7 THE COURT: -- then we can't have your 8 9 argument that because of that, there is an applied 10 taking here because as to them, that just doesn't -- I 11 mean, we don't have it --12 MR. KING: No. You're -- no. No, Your 13 Honor, that's not correct. 14 They waived their as applied regulatory 15 taking challenge. They have preserved and continue to 16 press their as applied physical takings challenge. 17 That is still very much before the Court. 18 THE COURT: All right. 19 MR. KING: So --20 THE COURT: Mr. King, thank you. Thank 21 you very much. You have preserved three minutes for 22 rebuttal, I think. Right? 23 So we'll move on and hear from the 24 State. Ms. Budakava (ph). 25 MS. MORJAKAVA: Good morning. May it

1 please the Court. Esther Morjakava (ph) for the State 2 Appellees. 3 The Appellants seek to invalidate, in its entirety, a comprehensive statutory scheme that is 4 5 designed to provide stability in New York City's volatile housing market. 6 Appellants' constitutional challenges 7 are largely foreclosed by well-settled precedent and 8 this Court should affirm the dismissal of both 9 10 complaints. 11 Unless the Court has specific questions 12 about the sovereign immunity arguments related to some 13 of the claims in the Pinehurst case, I'll move on to 14 the physical takings claims. 15 And all of those, both the facial 16 challenges and as applied challenges, fail really for 17 the same fundamental reason; which is that none of the 18 landlords, subject to the RSL, was conscripted into 19 the rental market. 20 Yee and this Court's subsequent 21 precedents which directly rely on Yee hold that there 22 is no physical taking when a landlord voluntarily 23 offers their housing to third party tenants because 24 the hallmark of a physical taking is a compelled 25 physical occupation or appropriation.

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Page 44 1 And that is --2 THE COURT: Isn't Yee suggest --3 THE COURT: Okay. But suppose somebody -- supposed somebody enters the rental market and a 4 5 law then is passed that forever, with no limitations, 6 with nothing of any sort, that person has never the 7 right to get that apartment back. Would that by okay? MS. MORJAKAVA: Your Honor, if there 8 9 were truly no exit ramps from the rental market, that would --10 11 THE COURT: No, no. 12 MS. MORJAKAVA: -- be a --13 THE COURT: Yeah. But I'm -- you're now making a somewhat different -- I mean, when you 14 15 began, you seemed to say that because somebody enters 16 into the rental market that is the end of the game; 17 that anything can be done to that person; whether by 18 way of regulation or by physical taking, because they 19 have assumed that when they went into the rental 20 market. 21 Now is that what you're saying or are 22 you saying that the changes that have occurred here 23 are not that dramatically different from what there 24 were before and, therefore, they're all right? 25 I just want to be clear on that because

Page 45 1 you're opening statement was rather dramatic. 2 MS. MORJAKAVA: And I -- I'm happy to 3 clarify that, Your Honor. 4 We are not saying that a landlord who enters the market has acquiesced to the physical 5 6 taking. 7 What we're saying is that when a landlord is a voluntary participant in the rental 8 market, the regulation of the landlord/tenant 9 10 relationship that results from that economic 11 participation, is not a physical taking. 12 Now, there -- there is a lot of 13 discussion in the briefs about exit ramps and I do 14 want to distinguish between exit ramps from rent 15 regulation and exit ramps from the rental market 16 altogether. 17 For the physical takings claim, the 18 only relevant exit ramps are exit ramps from the 19 rental market. 20 To the extent any of the Appellants 21 wish to exit rent regulation, all they're really 22 arguing is that they wish to continue to provide their 23 units for rent but not be subject to the rental 24 controls of the RSL or other provisions that limit 25 what they can do with respect to tenants.

Page 46 1 That is not -- that does not state a 2 physical taking claim. 3 With respect to the exit ramps from the rental market, on the face of the law, there are a 4 number of exit ramps and a landlord can occupy as many 5 6 vacant units as they wish. 7 A landlord can sell the entire building outright to one seller or -- one buyer of multiple 8 9 buyers. A landlord can convert the unit -- the 10 11 building to condominiums or co-ops. 12 It can convert it to commercial use for their own business. 13 14 It can reclaim one unit for personal 15 use. 16 And what Yee says is that the 17 availability of those exit ramps, on the face of the 18 statute or regulation, forecloses a facial physical 19 takings claim. 20 The same arguments that the Appellants 21 are raising here which is, you know, their arguments 22 that those exit ramps are illusory or unavailable; 23 they're supported by purely speculative allegations. 24 But they are not sufficient in any --25 in any event.

Page 47 1 What the Supreme Court made clear in 2 Yee is an owner actually has to try to run that gauntlet; has to make an effort to exercise the exit 3 ramps out of the rental market. 4 5 And, if they're not able to do so, then 6 maybe they can bring an as applied claim. But that's not the situation we have here. 7 I'd like to address the as applied --8 (Indiscernible) Cedar Point 9 THE COURT: -- could you address the effect of Cedar Point because 10 11 we're -- we've been talking about dated law in some 12 respects and, from counsel's argument, it sounds as 13 though they believe Cedar Point changed everything. 14 MS. MORJAKAVA: Certainly, Your Honor. 15 We do not think that Cedar Point 16 changed the relevant law here which is Yee's holding 17 that regulations of the landlord/tenant relationship 18 are not physical takings because, what they are, is a 19 regulation of the economic relationship that is 20 created when a landlord opens their property for 21 occupation by a third party tenant. 22 And I think Cedar Point supports that 23 because Cedar Point distinguishes a Prune Yard (ph) 24 decision which held that regulations about the

shopping malls relationship with people who enter the

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1 shopping mall are not physical takings because a 2 shopping mall opens its property to the public. 3 And, so, regulations of that corresponding relationship are not physical takings 4 5 because what you're really regulating is a service 6 that's being offered to the public. 7 THE COURT: But still Cedar Point emphasized the importance of the right to exclude and 8 9 attached a new sense of priority to the landowner's 10 right to exclude. 11 And, you know, the 2019 alterations to 12 the rent stabilization law in New York placed great, 13 great constrains on the landowner's right to exclude. 14 Why doesn't Cedar Point establish that 15 they have gone too far? 16 MS. MORJAKAVA: I think what Cedar 17 Point talks about is the right to exclude unwanted 18 third parties who never had the right to be there and 19 who -- who never -- who the landlord never authorized 20 to be there. 21 Here, a landlord has offered their 22 property for rent to third party tenants. 23 With respect to the renewal leases that 24 Mr. Pincus --25 THE COURT: That comes back to my

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1 question. Once you have taken a tenant, do you give 2 up any controls over right to exclude that tenant or is there some point at which the constraints on 3 excluding that tenant become so great that it becomes 4 5 a right to exclude that is forbidden by the Constitution? 6 7 That is, are the changes that were made in 2019 of the same order we have held do not violate 8 9 a right to exclude or are they something that go to 10 the point where that is no longer so? 11 And is that so in a facial challenge or 12 in an as applied challenge in some of these cases? 13 MS. MORJAKAVA: Well, the specific 14 right to exclude arguments that the Appellants have 15 raised are objections to the lease renewal provisions 16 to the succession right provision and so forth. 17 And those really aren't about the right 18 to exclude. Those are about the landlord wanting to 19 offer possibly leases to somebody else. 20 None of the Plaintiffs here actually 21 allege that when they were required to give lease 22 renewals, that they wanted to exit the rental market. 23 I think that's actually a very notable 24 aspect of the Pinehurst complaint is that even the 25 landlord -- even the Plaintiffs there, that bring an

1 as applied challenge, and do not assert that they 2 actually wish to exit the rental market entirely. What they are asking for is the ability 3 to give leases to other tenants and -- that pay more, 4 5 that pay market rents. They really want to eliminate the cap on rents because, otherwise, there should be 6 7 no objection to giving lease renewals to a tenant that is complying with the provisions of the lease. 8 9 And, if the objection is really that 10 they don't want to give lease renewal on a regulated 11 basis, pursuant to the regulations -- pursuant to the 12 provisions of the rent stabilization law, that does 13 not state a physical taking claim either facially or 14 as applied. 15 THE COURT: Let me -- let me throw at 16 you -- let me throw at you something much broader and 17 more fundamental. 18 If the original notion of the takins 19 clause was if you want to do something that is for a 20 benefit for a public use, that benefits any number of 21 people and we all must pay for it, not just the people 22 who happen to own the land that is being taken for a park or a highway or something of that sort. 23 24 And isn't what is going on in the New 25 York rent control law now exactly that? That is, we

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Page 51 1 went to benefit the poor but we don't want to pay for 2 We want to make the landlord pay for it. it. 3 Now that is not the way these takings 4 clauses have been interpreted over the years. 5 But if that is what the fundamental notion of a takings clause is, shouldn't we then read 6 7 what has happened in takings cases, including more 8 recent Supreme Court cases, like last year's case to be -- to allow us to go further in saying these laws 9 10 can't be. That if a 11 Do you see what I'm saying? 12 purpose is one which we have undercut over the years, 13 shouldn't we find ways of supporting that purpose in 14 recent Supreme Court cases? 15 MS. MORJAKAVA: I think, Your Honor, 16 implicit in your question, and maybe some of your 17 questions to Appellants' counsel, is that to do so 18 would require this Court setting aside numerous prior 19 decisions of the Second Circuit and --20 THE COURT: Well --21 MS. MORJAKAVA: -- and disregarding --2.2 THE COURT: That was my main --23 MS. MORJAKAVA: -- disregarding --24 THE COURT: -- question to opposing 25 counsel and they said, oh, you're a lawyer. Be

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1 clever. You can read around them. 2 MS. MORJAKAVA: So, to be clear, I do 3 think that that would require setting aside many prior decisions of this Court as well as disregarding the 4 5 Supreme Court's direct holding in Yee and I don't think that is within the authority of this panel to 6 7 do. But I will answer -- answer your 8 9 question on the merits as well. 10 I think there are a lot of assumptions 11 about the nature of the -- of New York rent 12 stabilization law and that questions that are not 13 necessarily correct. 14 That the law is not intended to give 15 benefits to any particular party or place burden on 16 any particular party. 17 The law is written in response to --18 was written in response to a severe housing shortage 19 that was resulting in wildly spiking rent that was 20 then triggering all sorts of other public harms, 21 including homelessness, the displacement of tenants, 22 the displacement of important community services and 23 that is what the legislature was seeking to address. 24 It was seeking to regulate this 25 landlord/tenant relationship in order to preserve a

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1 whole host -- prevent a whole host of public harms and 2 to provide benefits to both tenants and to landlords in that regulation and those circumstances continue to 3 happen here today. 4 5 I think even landlords would be hard 6 pressed to argue that they do not benefit from the 7 rent stabilization law to the extent that it prevents a homelessness crisis which would greatly deplete 8 property value across the city among other types of 9 10 harms. 11 If I may briefly address that as -- I 12 see that I'm over -- I'm over time. 13 THE COURT: That's okay. We're being 14 relaxed about the time and I would like you very much 15 to -- I hope you're going to address the standard of 16 review on a facial challenge. What we -- what we 17 should apply. 18 MS. MORJAKAVA: Certainly, Your Honor. 19 Our position is that you should apply 20 rule which is that a facial -- a facial the Solerno 21 challenge must -- requires a showing that the law is 22 unconstitutional in all applications. 23 Even if you -- even if you apply what 24 the -- the standard the Appellants wish you to apply, 25 which is the plainly legitimate sweep standard, we

1 would still survive scrutiny under that standard. The rent stabilization law, which is challenged here 2 again, in its entirety, has a plainly legitimate 3 4 sweep. 5 It regulates the landlord/tenant 6 relationship in some ways that are unique to New York 7 law and in other ways that are present in landlord/tenant regulations that -- that are present 8 9 throughout the country. 10 It is really --11 THE COURT: And what -- what about the language from Kaycee (ph) and Patel that was cited to 12 us about the relevant class? 13 What are -- what would 14 -- should we be looking at if -- if that standard 15 applies? 16 MS. MORJAKAVA: I think the large 17 fraction standard in Kaycee is really a sui generous 18 standard that is applicable to abortion regulations 19 because of the unique nature of abortion regulations. 20 I'm not aware of any case that has 21 applied the large fraction standards specifically 22 outside the abortion context. With respect to Patel, I think our 23 24 position is entirely consistent with what Patel said 25 which is that you look to the body of landlords that

Page 55 1 would be affected by the particular regulation or 2 change. THE COURT: But would you take -- would 3 you take the position that if we bought the Kaycee 4 5 standard, it still would be the case that is hasn't been met here? 6 7 I would take that MS. MORJAKAVA: position, Your Honor, for a number of reasons. 8 9 One is that the law, on its face, provides a number of exit ramps from the rental market 10 11 and the Plaintiffs have to actually try to exercise 12 those exit ramps rather than say -- just throw up 13 their hands and say, we think they're illusory. They are not available to us. 14 15 That is not a way to satisfy the 16 heightened standard for facial constitutional 17 challenges. 18 If I may --19 THE COURT: Well but -- but under --20 under your theory, I'm not clear how an affected 21 landlord has any remedy at all. 22 MS. MORJAKAVA: Well, I think it 23 depends on the nature of the landlord injury. If the landlord -- if there is a 24 25 landlord who wishes to enter -- exit the rental market

1 altogether, again there are numerous exit paths that 2 are available to them. If that landlord tries to 3 exercise those rental -- those exit paths and they --4 and finds that they are unavailable or denied, then 5 there is the possibility of an as applied challenge 6 that that landlord could bring.

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7 THE COURT: So you're saying that -8 that any landlord could theoretically, on an ad hoc
9 basis, challenge particular features of the new -- of
10 the new regime?

MS. MORJAKAVA: That's right. That'sright, Your Honor.

And that really is the way constitutional challenges typically are litigated. I think what is remarkable about these cases is that there are challenges seeking to set aside a very comprehensive statutory scheme that does a lot of things by noting particular provisions that the Appellants object to.

And we have responses to why those particular provisions do not state takings violation. But the remedy that both Appellants have asked for, and I would urge the Court to look at pages 144 to 145 of the CHIP Appendix and 121 to 122 of the Pinehurst Appendix, is to enjoin the

Page 57 1 application of the rent stabilization law in its 2 entirety --3 THE COURT: You're -- you're understanding is that what the -- what your opponents 4 5 are looking for is a -- essentially the removal of the rent stabilization law from -- from the books and an 6 7 inability of the City to apply. That is exactly the 8 MS. MORJAKAVA: relief that they've asked for and if the Court looks 9 10 at those pages of the complaint which are the prayers for relief, the relief is to remove the application of 11 12 this law in its entirety. And that kind of remedy is completely 13 14 improper. 15 So if I'm a landlord then THE COURT: 16 or a tenant, and my lease is up for renewal, you know, in June and this law is off the books, what happens? 17 MS. MORJAKAVA: Well, I think what Mr. 18 19 King indicated would happen is that the -- I think he 20 said that the landlord and the tenant would then be 21 free to negotiate the lease. 22 But I think what that really means is 23 that the landlord -- if the law was truly enjoined, 24 the landlord would be able to charge whatever rent 25 they want to charge and that -- that tenant would have

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Page 58 1 to take it or leave it. 2 THE COURT: Well, would they -- would the landlord be in no circumstances obligated even to 3 tender a new lease? 4 5 MS. MORJAKAVA: No, Your Honor. THE COURT: To tender a release -- a 6 7 renewal lease? No, Your Honor. 8 MS. MORJAKAVA: The 9 landlord would not be because, again, the remedy that 10 is being sought is an injunction against the 11 application of the whole law so that would include the 12 lease renewal provisions. 13 So, really, what would happen, and this 14 is actually testimony that the legislature heard 15 directly, during the -- during hearing about the 2019 16 amendments, is that if this law were removed from the 17 books, thousands, thousands of families in New York 18 City would be driven directly into the shelter system. 19 Now I -- I do --20 THE COURT: (Indiscernible) argument 21 that we could decide in your favor simply on the basis 22 that the remedy sought was broader than what any 23 unconstitutionality of any part of this law might do 24 and that since the remedy sought is so broad, we deny 25 that remedy and if they wanted to try to bring

Page 59 1 narrower cases, they should do so in the future; is that -- would that satisfy you? 2 3 MS. MORJAKAVA: Certainly, Your Honor. We're not arguing that there -- that there can be no 4 conceivable as applied challenge to this, to this 5 6 statute, or to provisions of the statute, that are 7 actually affecting harms on any given landlord. THE COURT: All right. Thank you. 8 9 MS. MORJAKAVA: Thank you, Your Honor. 10 THE COURT: Thank you very much for 11 your argument. 12 We will hear from the City. Mr. Platin 13 (ph). 14 Thank you, Your Honor. MR. PLATIN: 15 May it please the Court. 16 Claude Platin on behalf of the City 17 Appellees. 18 Rent stabilization law has been a 19 mainstay of life in New York City for half a century, 20 protecting tenants from unreasonable rent increases, 21 enabling them to put down roots and fostering 22 neighborhood stability. 23 Today, two million city residents 24 received its protections and this Court has rightly 25 rejected past attempts to hold that the RSL effects a

1 taking or violates due process and it should reject
2 Plaintiffs' challenges here and affirm the judgment of
3 the District Court dismissing the two suits.

I'd like just make a couple of points about the physical taking claims which have been the focus of the conversation. I'd also like to address the regulatory taking claims in case the Court has guestions about those.

9 Just on the issue about the requirement 10 issue, renewal leases, to issue releases to 11 successors.

I think the Court's rightly recognizing its questions that the -- that there is controlling law on this point and that indications in the Supreme Court, which I can address or my colleague has addressed about Cedar Point, don't make those decisions any less binding.

I just want to highlight one point in addition about the arguments that the Plaintiffs are making about the -- the requirement to renew the lease to be a physical taking.

And that is just to note that in addressing this issue in Yee, the Supreme Court, in talking about how the requirement to accept tenants one doesn't like, doesn't constitute a physical

invasion once the landlord is in the business and is 1 2 accepting tenants onto its property that the removal of the choice to choose the identity of the tenant 3 isn't a physical taking. 4 5 The Court -- I think it's significant that the Court cited as one of the examples of that 6 7 principle, the Heart of Atlanta Motel case, which is, of course, the case upholding the Civil Rights Act 8 9 against a taking challenge. 10 Primarily, there was a commerce clause 11 challenge but there was also a taking challenge that 12 the requirement to -- not to discriminate in the 13 provision of public accommodation was a taking. 14 And the Court rejected that out of 15 hand. 16 And in both Yee and then again in Cedar 17 Point, the Court cited Heart of Atlanta Motel as an 18 example of a use restriction that didn't constitute a 19 physical taking. 20 So I just wanted to flag the point that 21 I think the Plaintiffs have a real line drawing 22 problem if their argument, and I've heard them both 23 say this, that the requirement to renew a lease for a 24 tenant one doesn't like or the limitations on the 25 ability to choose the tenant, would --

1 THE COURT: Well --2 MR. PLATIN: -- constitute a physical 3 taking. 4 THE COURT: Counsel. Counsel. You're 5 making a distinction that Cedar Point might be making 6 between outsiders and people who are tenants. 7 Somebody else could say that the previous distinctions which were made all went to 8 tenants one didn't like, went to tenants to protect 9 anti-discrimination; all of those, and said that is 10 11 not (indiscernible). 12 But why is the line to be drawn between 13 third parties and people one had dealt with and not a 14 line which said there are any number of reasons why 15 making you deal with some (indiscernible) tenants is 16 not a taking but other reasons instead would be a 17 taking? 18 That is, you may not throw out tenants 19 because you don't like them but you may have a right 20 to throw out tenants if you want to use the property 21 yourself or if you want to do something else. 22 That is, where in the previous cases is 23 the line that you are drawing as against the line 24 which would say 2019 when (indiscernible) else that 25 was before.

Page 63 1 MR. PLATIN: Well, a couple of things to say on that, Your Honor. 2 One is this isn't a situation where the 3 law doesn't permit exclusion of a tenant who either 4 5 breaches the lease or -- or acts improperly in the 6 unit. 7 I think you could consider that a different case if the law didn't allow eviction of a 8 9 breaching tenant. But that's not what we're talking 10 about here. 11 We're talking about the choice between 12 satisfactory tenants who pay the rent, who follow the 13 rules and the objection that the landlord wants the 14 ability to choose between tenants. 15 So I think that's a significantly 16 different situation. 17 And I also just want to say that the --18 the -- that the character of this per se physical 19 taking, and I'll get to the regulatory taking, but the 20 character of this per se physical taking is the 21 compulsion to have tenants on the property and it's 22 really not about the identity of the tenant. It's the 23 -- it's the idea that having opened the property to 24 tenants, as these Plaintiffs did, there's an inability 25 to remove tenants and to -- to have the -- to change

Page 64 1 the use of the property. 2 And, as my colleague explained, there are multiple avenues under the statute to change the 3 use of the property. 4 5 So the -- we're not in a compulsion situation. 6 THE COURT: Oh, you're saying -- you're 7 saying that realistically what is going on is not 8 exclusion of tenants at all but whoever you have the 9 10 right to raise the rent to the tenants whom you'd be 11 perfectly happy to have but you're not excluding --12 compelled to have anybody there. You're compelled to 13 charge them less than you want and that that's what's 14 at stake and the whole rest is just a misreading of 15 what these statutes are. 16 MR. PLATIN: I think that's exactly 17 what's going on here, Your Honor. 18 And, as my colleague pointed out, 19 there's no allegation that any of these Plaintiffs 20 actually wants to leave the rental business. 21 The objection has to be that, while 22 staying in the business, the obligation to charge --23 not to -- the inability to charge market rents 24 constitutes a taking and it just can't be cognizable 25 as a physical taking.

THE COURT: Well, Mr. Platin, what --1 2 what about the Pantagulious's who allege they've been unable to recover a unit for their own personal use in 3 the building? 4 5 They can't convert the building to 6 commercial use because of zoning restrictions and 7 they've been forced to -- because of these restrictions, to offer a renewal lease to a tenant who 8 9 they, you know, didn't want to have. They didn't want 10 to have that be a rental property. 11 Isn't that -- doesn't that state a 12 plausible as applied taking change? Taking claim? 13 MR. PLATIN: No, it doesn't, Your 14 Honor. 15 I mean, for one reason, which I think 16 you noted in the questions to the Plaintiffs' counsel, 17 the allegation is really not that there's a family 18 member waiting in the wings to take one of those units 19 and is prohibited from doing so. 20 It -- it's, you know, the wording is 21 pretty deliberate I think that the -- this family 22 member has considered entering -- using a unit for --23 moving into the building but it doesn't say that they 24 -- she actually would. 25 So I think that that is significant.

1	But I also, to be a physical taking, this goes to
2	my point about the compulsion, it's not enough to say
3	that there's one particular use of the property is
4	limited. They would have to allege that there's no
5	ability to change the use of the of that unit and
6	they haven't alleged that other options may not be
7	available to change the use.
8	THE COURT: But is is your claim
9	also partly to the extent that this is not able to be
10	used in other ways, is the zoning restriction and
11	therefore what we look to is what when zoning is
12	valid or not?
13	That is, that really they're
14	complaining about zoning (indiscernible).
15	MR. PLATIN: Oh, I agree. I think
16	it
17	THE COURT: (Indiscernible) it. They
18	could use for doing any number of other things and
19	and zoning, again, if you want to look at the original
20	meaning of the taking clause, zoning may be very
21	doubtful but we've upheld zonings, which is taken up
22	to 90 percent of the value.
23	MR. PLATIN: Right. I I think
24	that's right, Judge Calabresi, that the there are
25	background restrictions. All of many different

types in New York City that limit the use of the property. They're not part of the rent stabilization law and there -- it's well understood that those kinds of restrictions on use are not -- are not physical takings.

And I think the same logic applies to some of the complaints that the Plaintiffs have made about the limit, the strictures of some of the provisions about changing the use of the property, you know, the -- the complaint about the -- the limitation of personal use, retaking a second unit for personal use.

Those two are properly conceived, not whether they could properly be -- they could validly challenged but they -- they're properly conceived of is, at most, as regulatory taking challenges because they limit -- the argument really is that a particular limitation on a particular use of the property goes too far.

And we know that that's conceived of in the -- through the framework of regulatory takings and it has no place in a physical taking challenge. THE COURT: Well, but with regard to regulatory takings and the as applied challenges, is Seventy-Four Pinehurst and 141 Wadsworth alleged that

these new restrictions, since 2019, have reduced the 1 2 value of the buildings they own by 20 to 40 percent and where it kind of specific ways that they have been 3 unable to recover costs for significant improvements 4 5 in the building and, you know, they had reasonable 6 expectations otherwise even given the presence of the 7 rent control or rent stabilization regime before. You know, isn't that enough to satisfy 8 9 Penn Central in terms of regulatory takings at least 10 to make it a plausible allegation that gets them to be 11 able to move on to summary judgment? 12 MR. PLATIN: It's not, Your Honor. 13 So I'll take each of the pieces as --14 in turn. 15 The allegation that the building's lost 16 20 to 40 percent of their value registers, I guess I 17 would say, very weakly on the economic impact factor. This Court has noted that there are 18 19 cases have been -- were takings have not been found 20 where up to 90 percent of the value of a property has 21 been removed. 22 And this -- this is nothing approaching 23 that. 24 Another question. THE COURT: MR. PLATIN: 25 I will --

1 THE COURT: Yeah. Excuse me just a 2 second. But we're looking at that still in the 3 context of -- just a substantial economic impact is required by Penn Central and then you looked at their 4 5 reasonable investment expectations as well as the character of the -- of the use. 6 7 So I'm not sure that it's fair to take it kind of one factor alone. I mean, that's -- it's 8 9 certainly if it's 40 percent, that's a substantial 10 impact; wouldn't you agree? 11 MR. PLATIN: It's substantial. I quess 12 my point is, of course, it's a multi-factor test and 13 you weigh the factors against each other. 14 But, you know, the -- this is no where 15 near the magnitude of an impact that this Court has 16 recognized would constitute a substantial diminution 17 of the value of properties. 18 So it -- I'm not saying that that --19 there's some sort of hard cut off. What I'm saying is 20 that this -- that the economic impact weighs very 21 weakly. 22 You mentioned the -- there's a major 23 capital improvement that one of the Plaintiffs made, I 24 believe. 25 And I'll just note that --

1 THE COURT: The -- let me just ask, to 2 the extent that we're talking about the regulatory 3 taking, how relevant is it that this regulation, sets of regulations, have been there for so long and have 4 5 been very stringent at some time and less stringent at 6 some others, and so the people who enter into this, 7 don't have the kind of expectation that would be protected under that language of Penn Central? 8 9 I mean, how does that apply to the 10 people here who are claiming an as applied taking? 11 MR. PLATIN: Right. 12 THE COURT: Is that -- does that 13 protect them or not? 14 It -- it doesn't. MR. PLATIN: And 15 thank you for that. I want -- the District Court I 16 think rightly noted that these two Plaintiffs who 17 bring in the as applied challenges purchased in the 18 early to mid two thousands, after the rent 19 stabilization law was substantially in the form that 20 it's in now. As Your Honor noted, the -- the 21 22 original statute was -- was more stringent. It went 23 -- it underwent changes over time that made it more 24 landlord friendly adding de-control provisions and 25 various other ways to increase rents.

Page 71 1 And then it -- it swung the other way. 2 But I think --3 THE COURT: So your argument would be that whatever these financial impacts now, they're 4 5 ones that these people, given when they bought and 6 what happened afterwards, should have expected and so 7 they are not the kind of impacts that Penn Central was talking about? 8 9 MR. PLATIN: Yes. That's exactly 10 right. I mean, it -- there --11 THE COURT: We'll hear -- we'll hear 12 maybe, we haven't heard anything, but we'll hear maybe from the other side about that but we haven't heard 13 14 anything so far. We have (indiscernible) but we 15 haven't heard any other oral argument. 16 MR. PLATIN: Well, let's -- so let me 17 just -- assuming that they are going to return to that 18 question, let me put -- say put a little meat on it, 19 more meat on the bones there. 20 I mean, the -- and anyone purchasing 30 21 years into the history of the rent stabilization law 22 would have noticed that it was a subject of repeated 23 legislative attention and amendment; that the 24 legislature was always revisiting it in response to 25 economic changes.

Page 72 And that would be sort of baked into 1 2 their expectation --3 THE COURT: In response -- in response to economic changes or simply in response to political 4 5 changes, who happen to have control of the legislature 6 at that moment. 7 MR. PLATIN: Maybe those, too. But that -- that, again, is part of the expectorations any 8 reasonable owner would have. 9 10 And that -- you know, I just want to 11 address the idea that the 2019 changes were -- were 12 dramatic. 13 You know, in many respects, they rolled 14 back changes that had been added in the 90s early 15 2000s, preferential rents were added in 2003. The 16 decontrol provisions that removed units from 17 regulation were added in the 1990s. 18 So this -- these weren't innovations. 19 They were just the legislature re-adjusting the dial, 20 having gone one way, going back to the other. 21 And, you know, the legislature had done 22 something quite similar in 2011 and 2015 adjusting 23 some of the same provisions. 24 So the -- a landlord's expectations 25 would have to incorporate the idea that there would be

1 subsequent changes, including these two Plaintiffs' as 2 applied claims, and the 2019 amendments didn't do 3 anything more that was -- than change the matters of degree. 4 5 THE COURT: Well, were changes of the 6 same sort going back and forth with respect to being able to take over the apartment for personal use or 7 not? 8 9 Now I know -- but that's being argued 10 as a physical taking and so it's a different thing. 11 But I'm king of curious about whether 12 that is something which was a change with -- that went 13 for the first time, rather than one of this back and 14 forth of other things. 15 MR. PLATIN: Yeah. That -- that one 16 hadn't been changed before, to my knowledge. 17 You're right that they're not 18 attempting to articulate a regulatory taking challenge 19 to that, is going too far. 20 There are these regulatory taking 21 challenges that are really on different aspects of the 22 scheme. 23 But that one had not been previously 24 altered. 25 THE COURT: Uh-huh. Good.

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Page 74 1 THE COURT: All right. Mr. Platin, you 2 want to say a last word before we move on? 3 MR. PLATIN: No. I think I'll stop I'll rest on my brief. Thank you, Your Honor. 4 there. 5 THE COURT: All right. Thank you very much. 6 7 We'll hear from the Intervenors. MS. HALLIGAN: Good morning, Your 8 9 Honor. 10 Kaitlyn Halligan on behalf of 11 Intervenors, New York Tents and Neighbors, Community 12 Voices Heard and Coalition for the Homeless. 13 I'd like to make three points, if I 14 can. 15 First of all, with regard to the 16 physical takings, and -- and, Judge Calabresi, your 17 exchange with Mr. Pincus, with regard to Cedar Point, I would call the Court's attention to footnote four of 18 19 the supplemental brief in which CHIP argues that Cedar 20 Point somehow undoes Yee. 21 Even CHIP, in this footnote, 22 acknowledges, and I quote, "the continued viability of 23 that aspect of Yee is a question for the Supreme 24 Court." 25 And so it is not, as I think your

Page 75 1 exchange with Mr. Pincus suggested, a question on 2 which this Court could reach a different result. Yee does control here and I would like 3 to explain why. 4 5 In addition to the points that my 6 colleagues from the City and the State made, in fact, 7 the law in California that was at issue there is strikingly similar to the law in New York. 8 And I would call the Court's attention, 9 10 in particular, to the provision of the California law 11 that is referenced in Yee, which is Section 798.55. 12 What that statute provided, and I'm 13 quoting here, is that management shall not terminate 14 or refuse to renew a tenancy except for the specified 15 reasons. 16 So the same renewal rights that they 17 attack here as going too far and creating a physical 18 taking, were also at play in Yee. 19 And what the Court said in Yee is that 20 it might be a different case if the landlord is 21 prohibited in perpetuity, has no exit ramps at all, 22 from ending the tenancy. But the restrictions on that 23 exit option were quite similar in California as they 24 are here. 25 And, with respect to Cedar Point, Judge

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Carney, as your exchange suggested, that case is
 distinguishable as even I think Mr. Pincus is
 obligated to acknowledge in his footnote.

4 Judge Calabresi, if -- if I can respond 5 to your question with regard to the Pinnel dissent and 6 the point that Justice Scalia makes there, I think 7 that what you're referring to is the argument that he makes in dissent that -- that if there is not a 8 9 connection that is required between the land use at 10 issue and the social problem that a regulation 11 attempts to remedy, that perhaps regulations could go 12 too far.

And what the Supreme Court explains in Lingell (ph) is two things in response to that concern.

The Court says, first of all, that these questions about fairness and justice are addressed by applying the Penn Central factors with regard to a regulatory takings challenge.

And, secondly, and this is at page 542 in Lingell, what the Court says in Lingell is that the inquiry about whether or not a regulation substantially advances, and does so fairly, a legitimate government interest.

25

That is a question that is addressed by

the due process clause because that is a challenge that is really probing a regulation's validity and asking whether or not it is arbitrary.

The litigants here have brought due process challenges. They argue with really no defense that strict scrutiny applies. Rational review applies and, clearly, these provisions, including the 2019 amendments, are -- are certainly well within the range of -- of what should survive that sort of scrutiny.

10I really want to turn, if I can, to the11impact here and Judge Parker, you asked about this.

12 It is clear, as my colleague, Ms. 13 Murdakava points out, that if you looked at the prayer 14 for relief, they are asking this Court to enjoin the 15 application of the RSL, in its entirety, and that 16 would have the consequences that she laid out.

17 What that would mean, very 18 specifically, and this is set forth in the 19 Intervenor's brief at page 10 and I would also draw 20 the Court's attention to the Amicus briefs on this 21 point, nearly a million apartments, which is 44 22 percent of the rental stock in this city, would be up 23 In other counties, 36,000 apartments. for grabs. 24 That would affect 2.3 million people who be left to 25 fend for themselves.

Page 78 1 And, in addition to the number that Ms. 2 Murtakava cited, the record shows that 43 percent of 3 the folks in family shelters are one who have been displaced from rent regulated apartments. 4 5 If this Court were to enjoin 6 application of the rent stabilization laws as my 7 adversaries suggest, that number would clearly go through the ceiling and the consequences would be 8 9 catastrophic. 10 So they certainly have not alleged 11 anything that would allow them to proceed. But, in 12 addition, the consequences of what they're asking for, would be Draconian. 13 14 If the Court has any questions, I'm 15 happy to address them. 16 THE COURT: Thank you. 17 THE COURT: Thank you very much. 18 THE COURT: Thank you. Thank you. 19 Mr. Pincus, you have THE COURT: 20 several minutes rebuttal. 21 Thank you, Your Honor. MR. PINCUS: 22 I think my friends on the other side 23 are confusing the critical distinction that we're 24 trying to draw. 25 Our physical takings claim, before this

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1 Court, is about conscripting owners to force them to 2 keep units in the rental market when they want to use them for themselves, use them for commercial purposes, 3 demolish them, turn them into condos, for uses non-4 5 residential rental uses. 6 We are not, and the footnote that Ms. 7 Halligan referred to, we are not saying that it is a physical taking if the unit remains in the residential 8 rental market. 9 10 We are not arguing before this Court, and that's what the footnote says, that forcing --11 12 that preventing the owner from choosing the tenant is 13 a physical taking. 14 Yee indicates that that draws that 15 precise distinction. We're not asking this Court, for 16 the reasons Judge Calabresi mentioned, to go beyond 17 where the Supreme Court went in Yee and where we 18 think --19 THE COURT: Mr. Pincus, I'm just --20 MR. PINCUS: -- (indiscernible) --21 THE COURT: Let me -- let me ask you 22 this. 23 (Indiscernible) the relief THE COURT: 24 you've asked for is declaratory injunctive relief 25 declaring the whole of the rent stabilization law

Page 80 unconstitutional as a facial matter. 1 2 MR. PINCUS: Well, Your Honor --3 THE COURT: (Indiscernible) -- do you still want that? Is that something you want? 4 5 MR. PINCUS: That is not the relief we That is 6 are seeking on our physical takings claim. 7 the --THE COURT: (Indiscernible) --8 9 MR. PINCUS: -- claim. 10 THE COURT: Can I -- is that a relief 11 you are seeking? 12 MR. PINCUS: That is certainly the 13 relief we seek with respect to our regulatory taking 14 claim. 15 THE COURT: All right. And so in the 16 -- suppose you win, let me ask you to give us your 17 views on the consequences of that, Ms. Halligan and 18 Ms. Murdakava, presented to us. 19 MR. PINCUS: Given the reality --20 THE COURT: How are -- how are we to 21 grapple with that reality? 22 MR. PINCUS: We don't believe that we 23 say this in the complaint, that the New York 24 legislature will not enact a new law. It will enact a 25 new law based on the guideline that the Courts provide

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Page 81 1 about what the constitutional limits are --2 THE COURT: That's sheerly speculative. 3 THE COURT: Yes, it is. THE COURT: And (indiscernible) --4 5 MR. PINCUS: (Indiscernible) --6 THE COURT: -- are we clear that 7 (indiscernible) the New York City housing market (indiscernible) --8 9 THE COURT: Why don't you ask for some 10 small relief like saying that the right to exercise 11 your own apartment and your own ownership for your own 12 can't be limited to one and that is the only thing 13 that we are trying to strike down or something? 14 Why don't you focus on those things 15 which make it compulsory given that you've said that 16 many things that make it compulsory or not. 17 Why don't you --18 MR. PINCUS: Your Honor, I guess --19 THE COURT: -- (indiscernible) --20 MR. PINCUS: I guess I would say a 21 couple of things. 22 The prayer for relief in complaints are 23 generally broad. We've not been asked to refine our 24 prayer for relief. 25 Clearly, the case has been. But the

Page 82 1 physical takings claim --2 Well, it -- it's -- it's THE COURT: 3 your --4 MR. PINCUS: -- (indiscernible) --5 THE COURT: It's yours. It's nobody 6 else's. 7 It is, Your Honor. And if MR. PINCUS: we win on our broad theory, including we had a -- we 8 9 have a due process claim, we believe that's the 10 appropriate relief. 11 On physical takings, we do have a more 12 targeted claim. Our claim is if an owner --13 THE COURT: So are you telling us 14 you're not -- you're not really serious about the as 15 applied challenge? Are you --16 MR. PINCUS: We don't have an as 17 applied challenge in our case, Your Honor. 18 THE COURT: I'm sorry. 19 THE COURT: It's a facial -- on the 20 facial change --21 THE COURT: You're not serious about 22 the facial change -- challenge? 23 MR. PINCUS: We are serious about --24 THE COURT: (Indiscernible) about the 25 facial challenge --

Page 83 1 MR. PINCUS: Our --2 THE COURT: I'm sorry. 3 MR. PINCUS: Our -- the legal theory of our physical takings claim is that the RSL is --4 5 effects a taking to the extent it prevents an owner who wishes to leave the residential rental market --6 7 THE COURT: Mr. Pincus, I have to interrupt. I -- what the -- what the prayer for 8 9 relief says, on your complaint, on J-145, is that we 10 enjoin the application and enforcement of the rent 11 stabilization laws as an unlawful physical taking of 12 private property. 13 There is no qualification. There's no 14 limitation. There's no subset. There's no in these 15 particular circumstances. 16 There's no -- there's no shaping or 17 contouring that -- inconsistent with what you've just 18 been telling us. 19 Well, Your Honor, a -- it MR. PINCUS: 20 was the prayer for relief in our complaint. If we 21 prevail before the Supreme Court on the broad claim, 22 we're not pressing here, we think that relief may well 23 be appropriate. 24 But I'm focusing on the relief that 25 would be appropriate for the claim that we are --

Page 84 1 THE COURT: But, Mr. Pincus --2 I'M -- I'm now very THE COURT: 3 confused on where we are on this. THE COURT: What is it you want us to 4 5 do? MR. PINCUS: Well, I mean, what we'd 6 7 like you to do --THE COURT: (Indiscernible) --8 9 MR. PINCUS: -- is to reverse the 10 (indiscernible) --11 THE COURT: (Indiscernible) --12 MR. PINCUS: The District Court held 13 (indiscernible) --14 THE COURT: Counsel, we have what you 15 asked us to do. You now have said maybe that's 16 something that the Supreme Court could do. 17 But we're not the Supreme Court. We're 18 a lower court. And you're asking us to do something 19 which on your very statements now goes beyond what any 20 of the previous cases would allow us to do. 21 So what do you want us to do? Say they don't really mean it? 22 23 MR. PINCUS: No. We are seeking that 24 relief. That is the relief we believe on our -- the 25 broadest theory of our claim.

Page 85 1 We're focusing here on the physical 2 taking claim and where we think the current Supreme 3 Court jurisprudence is. And, as I explained, I think my friends 4 5 on the other side have made -- have drawn a distinction that --6 7 No, no, no. No, no, no. THE COURT: Your entire complaint is up here for 8 9 review. Your complaint was dismissed below on 10 12(b)(6). So your notice of appeal brings it all up 11 It doesn't bring it up here piecemeal. here. Tt. 12 doesn't bring up just your -- your regulatory taking claims and not another claim. 13 14 No. MR. PINCUS: We -- we --15 And it brings up -- it THE COURT: 16 brings up to us to consider in its entirety the relief 17 you've requested. 18 MR. PINCUS: And, Your Honor, I don't 19 think it would be appropriate if -- if the complaint states a plausible allegation of a constitutional 20 21 violation but the relief may be somewhat narrower, I 22 don't think it would be appropriate for this Court to 23 say because the prayer for relief is broad --24 THE COURT: We throw out --MR. PINCUS: -- we (indiscernible) --25

Page 86 1 THE COURT: We throw out -- counsel, we 2 throw out cases all the time brought by people who have miserable lawyers because they have asked for 3 something which goes beyond what their complaint 4 5 justifies. MR. PINCUS: Well, we think out 6 7 complaint --THE COURT: (Indiscernible) very good 8 9 lawyers. Very good. MR. PINCUS: We think --10 11 THE COURT: Who think this is 12 wonderfully argued but it's very good lawyers ask for 13 something which is beyond what we can give. Why 14 should we give it? Why should we say, they might have 15 asked for something else, which might have saved 16 something in a situation which is fairly complicated. 17 MR. PINCUS: Well, Your Honor, we think 18 that our claims -- we are entitled to the relief we 19 seek. 20 If the Court disagrees, obviously, it 21 will find the relief more limited. 22 We believe that from physical takings 23 claim, because both the area that I've been focusing 24 on, which is keeping units in the rental market, is 25 impermissible under Cedar Point and Yee and because

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1 the compulsion to renew a lease is impermissible under 2 Cedar Point, we're entitled to broad relief under those -- under that claim and on the regulatory 3 takings claim, which we haven't really talked about, 4 we think we're -- that that is a claim that is based 5 on all of the impositions together, that the RSL 6 7 imposes on property owners. THE COURT: So do -- do you want 8 9 relief? Do you want the relief you seek? 10 MR. PINCUS: Yes. We do. 11 THE COURT: Do you want all -- do you 12 want all the relief you seek? MR. PINCUS: We want all the relief we 13 seek. As I said before --14 15 THE COURT: Okay. 16 MR. PINCUS: -- we don't believe that 17 that will lead to the consequences Ms. Halligan 18 hypothesized because we think the New York legislature 19 will intervene and enact a lawful law that will deal 20 with New York's situation but in a way that is not 21 unconstitutional. 22 And, of course, New York --Entirely -- entirely 23 THE COURT: 24 speculative. Who knows what, when, might happen. 25 MR. PINCUS: New York also has the

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Page 88 1 option of paying compensation. And, if I can say it 2 (indiscernible) --3 THE COURT: Mr. Pincus, you want to say we've been interrupting you a lot. Say your last word 4 5 and then we'll finish up. MR. PINCUS: Well, I guess --6 7 THE COURT: Let me -- let me just say one thing. You know, in some ways what you're 8 9 suggesting is a very different approach which is taken 10 in Europe of saying a court, like ours, saying to the 11 legislature look. What we have before us, we don't 12 strike down because it goes too far. 13 On the other hand, there are any number 14 of problems here that are heading towards unconstitutionality. Legislature, you'd better think 15 16 about it and come back. 17 That's something we don't do much in 18 this country. But it's something that courts in 19 Europe do all the time. 20 Now that's a different kind of a 21 holding. It says you lose now but we say something to 22 the legislature. Now is that --23 24 MR. PINCUS: I quess, Your Honor, what 25 -- what I'm suggesting is that we win now but the

Page 89 1 legislature will take account of that and address --2 and react to is as legislatures often do. If I can just make two additional 3 points. 4 5 THE COURT: Okay, two. 6 MR. PINCUS: Judge Calabresi, you 7 raised the Pinnel dissent. We think that is totally applicable here as we say in our briefs. 8 9 The New York Court of Appeals 10 specifically said this is a benefit that targeted on 11 specific populations that is paid for by a discrete, 12 off the books, by a discreet group of home -- of 13 property owners. 14 With respect to regulatory takings, we 15 arque it in our briefs. And I'll just make one point 16 about the question about investment backed 17 expectations. 18 The Supreme Court in the Palazollo (ph) 19 case and then in the Merck (ph) case, said the fact 20 that someone bought after a regulation was in effect 21 does not, per se, invalidate their takings claim. 22 It is a factor to be considered. 23 And so we do not think that is a basis 24 for dismissal of our regulatory takings claim. 25 THE COURT: Thank you very much, Mr.

Page 90 1 Pincus. Okay. Mr. King. 2 Thank you, Your Honors. MR. KING: A few quick points on rebuttal and I 3 appreciate the Court's indulgence on the time. 4 These 5 are important issues and they deserve the careful consideration you've been giving. So we appreciate 6 7 that. I'll start with the remedy question, 8 9 Judge Parker, that you were asking. 10 You know, we're here on a motion to 11 dismiss, a 12(b)(6) and so really the question, from 12 our perspective, is have we stated a claim. 13 We believe that we have both facially 14 and as applied. And that, if you rule in our favor on 15 that question, the only thing that will happen is that 16 this case will go back to the District Court for 17 development of a record and either summary judgment 18 proceedings or trial. The remedy would come later. 19 So we think that simplifies the 20 analysis a great deal. 21 Second, even if the RSL is declared to 22 be a physical taking, the government would still have 23 every ability to regulate the amount of rent that's 24 charged when an owner chooses to rent out a unit to a 25 third party.

Page 91 1 That would not be affected by our 2 physical takings claim. The thing that would be affected is 3 that the government would not be able to do, as the 4 5 RSL was amended in 2019 does, compel the owner to rent that unit when the owner doesn't want to. 6 7 That's really the gravamen of our physical takings claim is you can't force us to rent 8 9 when we don't want to rent and Cedar Point fully 10 supports our claim in that regard as does Yee. 11 Yee says that if a law, on its face, or 12 as applied, compel owners to continue renting, that's 13 going to be a taking and that's what we've alleged 14 here, on an as applied basis which, by the way, the 15 Yee Plaintiffs did not do. 16 Look, Judge Calabresi -- I THE COURT: 17 mean, I think made a very very astute point that there 18 are procedures available in lots of European countries 19 that are not available here and I think it was 20 foreshadowed by arguments that Mr. Pincus made that 21 this is -- this is a case that cries out for a more 22 sensible legislative fix. 23 And I suppose the practical problem we 24 face is -- I think it's -- as a aside, you know, we 25 all agree that there are anomalies in this law. And,

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Page 92 1 like many regulatory regimes, it could be improved. 2 It could be modified and so forth. 3 But what's our -- what's our lever to do that? 4 5 MR. KING: And so, Your Honor, first off, I would say --6 7 THE COURT: Without wreaking chaos in the city? 8 9 MR. KING: We wholeheartedly agree that 10 there's no need to wreak chaos and that there -- you 11 know, that this law cries out for some targeted 12 changes. 13 And so, if you were to agree with us, on the merits, if we got to that point, on our 14 15 physical takings claim, you know, one of the sort of 16 scalpel rather than sledge hammer maneuvers that --17 that a Court could take here would be to say that the 18 compelled renewal provision is out or that some of the 19 other changes, the fundamental changes adopted in 2019 20 are out. 21 We are not challenging the law as it 22 existed before May 2019. 23 Now there may be good arguments that that law has problems. Mr. Pincus has raised them. 24 25 But we're not asserting those here.

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And so I think, you know, it would not be some fundamental shift to set the law back to the way it was in April of 2019 for example. And that's just one way that a court might go about addressing your guestion, Judge Parker.

As for our as applied physical takings claims, the Pantagulious Plaintiffs have alleged that a specific rent stabilized apartment, the one that Maria Pantagulious is interested in, and I'm quoting Appendix Page 52, which is our complaint, that specific apartment is taken, physically occupied by the 2019 amendments.

There is nothing, literally nothing,
the Pantagulious Plaintiffs can do, they have alleged,
to get that particular apartment back.

And so, you know, you can have the more abstract discussion about other apartments and bigger numbers and millions of people, but, here, on an as applied claim, we're making a very specific allegation that fits hand in glove into the exception in Yee which says that, you know, again, if an owner is compelled to renew over objection --

THE COURT: But she said she would moveinto that apartment.

25

MR. KING: She said she'd like to move

1 in. Yes.

2 I thought she said she was THE COURT: considering and she was kind of generally interested 3 and, of course, there was no allegation that she was 4 5 disabled from living in the building altogether, 6 right? 7 It was this one particular unit, she was considering. 8 MR. KING: Well, it -- what -- in 9 10 addition to saying considering, I'm just quoting here 11 from the fourth line of paragraph 64 of our complaint, 12 it says she's interested in living in this unit. And the fact that she could maybe live 13 14 in some other unit doesn't really answer the question 15 pointed out by Yee and Cedar Point which is is this 16 particular apartment, this stabilized apartment that 17 she'd like to live in, is it being == you know, is 18 there compelled occupation and we have alleged, on an 19 as applied basis, that the answer is yes. 20 And, on that point, I do want to point 21 out that Ms. Halligan is in error when she asserts 22 that the purported off ramps in the RSL are similar to 23 the off ramp that was dispositive in Yee. That is not 24 Categorically not correct. correct. 25 The law in Yee gave owners an

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1 unqualified right, on twelve months notice, to evict 2 all of their tenants and put that land to a different 3 use, without relying on any action by the tenants and without any third party approvals. 4 5 And I would point you to Section 79 --6 798.56(q)(2)(b) of that California statute which says, 7 again, on twelve months notice, the owner can kick everybody out and do something else with the property. 8 9 That is, in fact, what the Pantagulious 10 Plaintiffs have alleged they want to do here. 11 As to that apartment, they want to exit 12 the rental market. They want to use that for themselves. 13 14 So we think that's a critically 15 important difference and a reason why our as applied 16 claim is plausible here. 17 THE COURT: All right. Thank you very 18 much. 19 MR. KING: Thank you, Your Honors. 20 Thank you all. THE COURT: 21 THE COURT: Thank you all. 22 Wonderfully interesting THE COURT: 23 Well argued. Well briefed. We are fortunate case. 24 to have (indiscernible) as you all. 25 THE COURT: Wonderfully argued by

Page 96 everybody. Thank you all. And THE COURT: Yes. the Clerk will please adjourn Court. That concludes our proceedings for the morning. THE CLERK: Court stands adjourned. (End of proceeding)

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Page 98 CERTIFICATION I, Pamela Skaw, certify that the foregoing transcript is a true and accurate record of the proceedings. /s/ Pamela A. Skaw Date: March 15, 2022

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